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Effect-based monitoring to integrate the mixture hazards of chemicals into water safety plans

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ABSTRACT

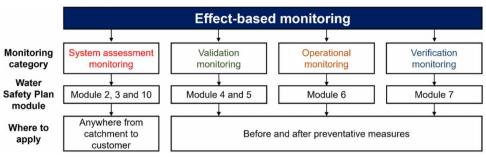
Water safety plans (WSPs) are intended to assure safe drinking water (DW). WSPs involve assessing and managing risks associated with microbial, chemical, physical and radiological hazards from the catchment to the consumer. Currently, chemical hazards in WSPs are assessed by targeted chemical analysis, but this approach fails to account for the mixture effects of the many chemicals potentially present in water supplies and omits the possible effects of non-targeted chemicals. Consequently, effect-based monitoring (EBM) using *in vitro* bioassays and well plate-based *in vivo* assays are proposed as a complementary tool to targeted chemical analysis to support risk analysis, risk management and water quality verification within the WSP framework. EBM is frequently applied to DW and surface water and can be utilised in all defined monitoring categories within the WSP framework (including 'system assessment', 'validation', 'operational' and 'verification'). Examples of how EBM can be applied within the different WSP modules are provided, along with guidance on where to apply EBM and how frequently. Since this is a new area, guidance documents, standard operating procedures (SOPs) and decision-making frameworks are required for both bioassay operators and WSP teams to facilitate the integration of EBM into WSPs, with these resources being developed currently.

Key words: drinking water, in vitro bioassays, micropollutants, water quality monitoring, water safety plan, well plate-based in vivo assays

HIGHLIGHTS

- Effect-based monitoring (EBM) captures the mixture effects of the many chemicals present in water.
- EBM can be integrated into water safety plans (WSPs) to assess risks associated with chemical hazards.
- EBM can be applied in all monitoring categories in the WSP framework.
- While EBM has not been integrated into WSPs yet, uptake can be supported through the development of guidance documents, frameworks and standard operating procedures.

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GRAPHICAL ABSTRACT

INTRODUCTION

Ensuring the availability and sustainable management of water is the United Nations Sustainable Development Goal 6 (United Nations 2015). Water safety plans (WSPs) were developed by the World Health Organization (WHO) to guide the application of quality assurance systems to drinking water (DW) safety and aim to (i) prevent water resource contamination in the catchment, (ii) remove any contamination with water treatment processes and (iii) prevent re-contamination of treated water (Deere *et al.* 2001; WHO 2004; Davison *et al.* 2005). The WSP framework builds upon the Hazard Analysis and Critical Control Point (HACCP) approach, but experience found that the HACCP was difficult to apply beyond assessing, preventing and managing hazards during DW treatment (Deere 1999). WSPs are intentionally broader and identify hazards and cover risks associated with the whole system (e.g., from the catchment to the consumer) (Tsoukalas & Tsitsifi 2018). WSPs contain 11 modules that cover plan preparation, system assessment, management and communication, and feedback and improvement (Bartram *et al.* 2009), with the WSP framework as summarised in Figure 1(a). The implementation of WSPs is facilitated by factors including regulations, public health support, availability of tools and resources and evidence of the benefit of WSPs (Baum & Bartram 2018). WSPs are incorporated within the body of the WHO guidelines for DW quality (WHO 2022). As of 2017, WSPs were implemented to some degree in 96 countries, with 46 of them having policies, guide-lines or regulations in place to promote WSPs (WHO 2017b). For instance, the revised European Union Drinking Water Directive now legislates a risk-based approach to water safety in line with WSPs (European Union 2020).

WSPs focus on assessing the risks stemming from microbial, chemical, physical and radiological hazards from the catchment via water treatment processes and distribution to the customer. The risk can be characterised based on the likelihood of exposure to the hazard and the severity of consequences if exposure occurs. For some hazards, such as specific metals and

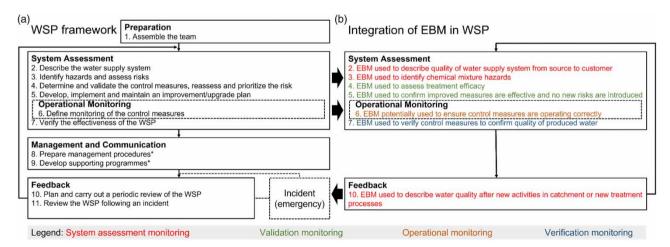


Figure 1 | (a) The WSP framework (adapted from Bartram *et al.* 2009) and (b) modules where and how EBM can be integrated into the WSP framework. Module numbers in (a) and (b) correspond. *Note:* *Development of SOPs and training programmes in Modules 8 and 9 can facilitate the use of EBM in WSPs.

radioisotopes, the assessment of risk is relatively straightforward since testing can target specific atoms, ions and molecules. However, chemical hazards in DW can include diverse and complex organic micropollutants, such as pesticides, pharmaceuticals and industrial chemicals, which enter catchments from municipal and industrial wastewater discharges and run-off from agricultural and urban areas (Fawell & Ong 2012). Additionally, DW treatment processes, such as disinfection and advanced oxidation, may result in the formation of disinfection by-products (DBPs) and micropollutant transformation products (TPs) (Postigo & Richardson 2014; Richardson & Postigo 2015).

Hence, the traditional approach of monitoring targeted chemical hazards can only provide information about a small portion of the chemical burden in water, with any chemicals omitted from the target method not being detected (Escher *et al.* 2020). Non-target screening (NTS) using high-resolution mass spectrometry regularly detects thousands of peaks (i.e., detected signals) in water samples (Hollender *et al.* 2017), and many thousands of new synthetic chemicals are developed annually. This means that simply adding more and more chemicals to target lists is a futile exercise as there will always be chemicals that are not considered or even detectable with NTS (e.g., due to unfavourable properties such as poor ionisation in the mass spectrometer) (Escher *et al.* 2020). On top of that, chemical analyses cannot account for the mixture effects of micropollutants, DBPs and TPs potentially present in water. Moreover, guidelines and standards for chemicals in DW are presently limited to approximately 100 - 200 chemicals depending on the jurisdiction.

Instead, effect-based monitoring (EBM) using *in vitro* bioassays and well plate-based *in vivo* assays can be used to assess the risk of chemical hazards in DW supply systems (Neale & Escher 2019). *In vitro* bioassays and well plate-based *in vivo* assays are indicative of specific endpoints, i.e., a measurable biological event that indicates an effect relevant to human and/or ecological health. *In vitro* bioassays use cell lines and are typically run in a 96-well or 384-well plate format, making them high-throughput. *In vitro* bioassays indicative of different stages of cellular toxicity pathways, including the induction of xenobiotic metabolism, receptor-mediated effects, adaptive stress responses and reactive toxicity as well as cytotoxicity, have been applied to both surface water and treated DW (e.g., Muller *et al.* 2018; Rosenmai *et al.* 2018; De Baat *et al.* 2019; Neale *et al.* 2020a), with the first application of *in vitro* bioassays to DW dating back several decades (Loper *et al.* 1978). *In vitro* bioassays are also applied in sediment quality monitoring and biomonitoring (Simon *et al.* 2013; Vethaak *et al.* 2017; Baumer *et al.* 2021). While an effect at the cellular level may not always result in an adverse effect at higher organisation levels, *in vitro* bioassays can be viewed as proxies for chronic effects, and cytotoxicity is an adequate proxy for acute toxicity (Escher *et al.* 2021). Furthermore, many *in vitro* reporter gene assays are highly sensitive and can detect the effects of chemicals present at concentrations below their analytical limit of detection (e.g., oestrogenic chemicals 17β-estradiol and 17α-ethinylestradiol) (Konemann *et al.* 2018).

Complementary to *in vitro* bioassays, well plate-based *in vivo* assays using whole organisms can serve to detect acute effects in certain aquatic organisms and are generally indicative of apical effects, such as growth, immobilisation and mortality, covering effects related to multiple toxicity pathways (Wernersson *et al.* 2015). Well plate-based *in vivo* assays are also used for surface water quality assessment (e.g., Tousova *et al.* 2017; Hamers *et al.* 2018; De Baat *et al.* 2020), but most well plate-based *in vivo* assays will not be sensitive enough for DW, except for bacterial toxicity assays, such as the established Microtox and BLT-Screen assays that are in routine use by some water supply agencies (Neale *et al.* 2012; van de Merwe & Leusch 2015). *In vivo* assays target adverse effects on aquatic life and not human health effects, but some toxicity pathways are highly conserved across the animal kingdom (Colbourne *et al.* 2015). Hence, some well plate-based *in vivo* assays also suit human health hazard identification.

Applied as a complementary tool to targeted chemical analysis, EBM can provide valuable input for risk analysis and risk management in the WSP framework. EBM cannot identify individual chemicals in a water sample, but it can capture the mixture effects of groups of chemicals that elicit the same toxicological mode of action. Therefore, it cannot replace instrumental analysis but will complement it with a wealth of relevant information on water quality that would otherwise go overlooked. This includes detecting the effects of non-targeted chemicals, including contaminants of emerging concern. EBM also provides information that is scaled to risk, with more potent chemicals having a greater effect than less potent chemicals. To determine whether the chemical water quality is acceptable or unacceptable, the observed effect can be compared with effect-based trigger values (EBTs) (Escher *et al.* 2021). EBTs have been developed for a range of biological endpoints, including oestrogenic activity, glucocorticoid activity and the oxidative stress response for DW (Brand *et al.* 2013; Been *et al.* 2012), recycled water for indirect potable reuse (Escher *et al.* 2015) and surface water (van der Oost *et al.* 2017; Escher *et al.* 2018). Furthermore, *in vitro* bioassays indicative of activation of the oestrogen receptor (ER) and activation of the aryl hydrocarbon receptor (AhR) have already been implemented to monitor oestrogenic activity and

dioxin-like activity, respectively, in recycled water used for groundwater recharge and reservoir water augmentation in California (State Water Resources Control Board 2019).

This article demonstrates how EBM can be integrated into WSPs, with a focus on how EBM can be applied within the different monitoring categories and modules in the WSP framework. Furthermore, this article considers what is required from both a bioassay operator and a WSP team perspective to facilitate the uptake of EBMs in WSPs.

Monitoring within the WSP

Within the WSP framework, monitoring fits into one of four categories, namely system assessment, validation, operational and verification, with an overview of current practices presented in Figures 1(a) and 2. This section outlines how EBM can be applied within the different monitoring categories and modules in the WSP framework, as shown in Figure 1(b) and Figure 2.

System assessment monitoring

System assessment monitoring is used to provide baseline and ongoing background information to characterise water resources to understand their quality and help inform risk assessments and define treatment requirements. EBM can be included as part of the suite of monitoring activities used to assess the quality of source water to inform an assessment of the system, with EBM providing information about the mixture effects of all active chemicals in a water sample. EBM can be applied to describe the current quality of the water supply system from the source to the customer (Module 2).

For example, Escher *et al.* (2014) applied a test battery of over 100 different *in vitro* bioassays and well plate-based *in vivo* assays to a range of water types including wastewater effluent, recycled water, stormwater (SW), river water (RW) and DW. This is one of the few studies where many different water types were included, which allowed the direct comparison of responsive assays in DW and other water types (Figure 3(a)). This information can help with the selection of appropriate assays for assessing DW and its treatment. The test battery included assays indicative of xenobiotic metabolism, receptor-mediated effects, reactive modes of action, adaptive stress responses, cytotoxicity and apical effects in whole organisms, including algae and fish embryos. The most responsive endpoints included activation of AhR, activation of ER, genotoxicity and the oxidative stress response. Chlorination and chloramination resulted in an increased effect in treated DW compared to the source water for several assays, including those indicative of mutagenicity, genotoxicity and the oxidative stress response, due to the formation of DBPs, while the effects in assays that detect micropollutants, such as assays indicative of activation of ER, decreased after treatment (Figure 3(b)). This highlights the importance of using a test battery of bioassays indicative of multiple modes of action.

EBM can be applied to identify chemical hazards (Module 3). For example, highly specific bioassays indicative of receptormediated effects such as oestrogenic activity or photosystem II inhibition could be used to identify chemical hazards

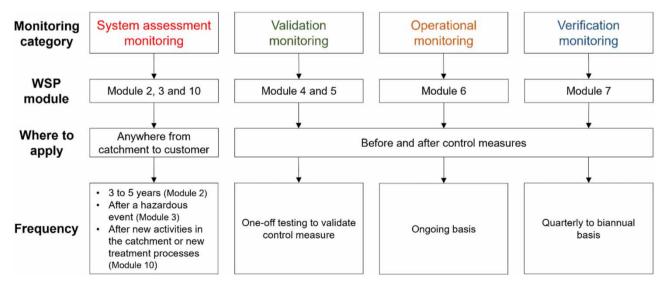


Figure 2 | Framework to demonstrate where and how frequently to apply EBM within the different WSP monitoring categories and modules.

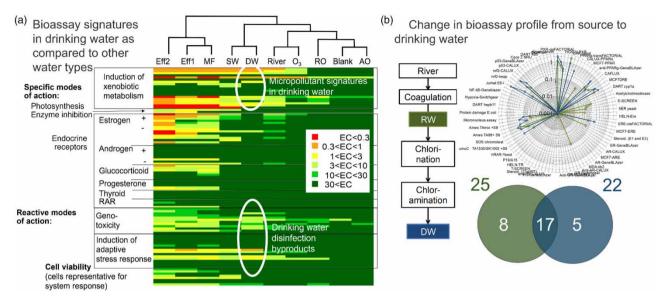


Figure 3 | (a) Summary of the results for all bioassays in Escher *et al.* (2014), with results expressed in units of effect concentrations (EC), with a lower EC indicating a greater effect, and (b) the bioanalytical fingerprint of detected effects in source water (RW) and drinking water (DW) (Escher *et al.* 2014). *Note:* Eff, secondary wastewater effluent; MF, after microfiltration; SW, stormwater; O3, after ozonation and biological activated carbon filtration; RO, after reverse osmosis; AO, after advanced oxidation. Reprinted with permission from Escher *et al.* (2014), Copyright 2014 American Chemical Society.

associated with wastewater and agriculture/domestic herbicide use, respectively. As an example, Hebert *et al.* (2018) used an oxidative stress response assay to differentiate between micropollutants and formed DBPs in their contribution to the effect in treated DW after chlorination, with DBPs contributing up to 58% of the oxidative stress response. EBM could also be conducted after potentially hazardous extreme events (e.g., heavy rainfall, chemical spills and bushfires) to determine how such events altered the chemical hazards in the system (Crawford *et al.* 2022). Climate change is expected to increase the frequency and severity of such events and WSPs need to be updated accordingly (WHO 2017a). EBM can also be applied to assess changes in chemical hazards associated with climate-related events, such as drought, increased rainfall and higher temperatures (WHO 2017a).

New activities in a catchment or altered DW treatment processes require revision of the WSP (Module 10), and EBM can be applied to characterise any resulting changes in water quality. A prominent example is the implementation of ozonation in a Swiss wastewater treatment plant (WWTP), where baseline effects were registered using *in vitro* bioassays prior to the implementation of ozonation (Escher *et al.* 2008). Ozonation following the secondary biological treatment was effective at reducing oestrogenic activity and phytotoxicity, supporting the implementation of ozonation as a tertiary treatment step, particularly when discharging effluents into receiving waters under low-flow conditions (Escher *et al.* 2009). In another example, Cavallin *et al.* (2021) applied assays indicative of activation of the peroxisome proliferator-activated receptor-gamma (PPAR_Y), ER and glucocorticoid receptor (GR) to evaluate the surface water quality in the Colorado River before and after replacing an aging WWTP. The new WWTP resulted in a substantial improvement in water quality, as evidenced by a significant decrease in bioassay responses to RW samples.

In a system assessment monitoring context, EBM can theoretically be applied anywhere in the system from the catchment to the customer. To have a practical application, the measured effects should be compared with EBTs for the respective bioassays. The monitoring frequency will depend on the module and the characteristics of the catchment. For example, EBM can be used to describe the water supply system every 3–5 years for large catchments, though smaller catchments or catchments with more variable water quality may require more frequent monitoring. As discussed above, monitoring is also required after a hazardous event in the catchment or after the implementation of new treatment processes.

Validation monitoring

Validation monitoring seeks to provide evidence on control measure effectiveness and includes research to understand and validate processes and identify critical control points. Consequently, validation can be conducted in laboratories to verify

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whether a process works, and those processes can then be implemented and are considered 'validated'. Testing is typically carried out on processes that can be replicated and then installed and implemented many times without having to be subsequently retested. However, validation is also conducted for specific processes, particularly in larger water supplies for which the benefit:cost ratio of such tailored studies is favourable. EBM can be used to assess and validate the existing control measures to prove their ability to reduce or remove effects (Module 4). For example, water can be collected before and after preventive measures, such as different treatment processes, to evaluate their efficacy. Information about effect removal during DW treatment is available for some endpoints, such as oestrogenic activity (e.g., Xiao *et al.* 2016; Conley *et al.* 2017). EBM can also be used to compare different treatment options. For example, Farre *et al.* (2013) compared DBP formation potential and effects in a battery of assays including bacterial toxicity, genotoxicity and the oxidative stress response in coagulation-treated source waters after chlorination and chloramination. Both the observed effects and DBP concentrations increased after disinfection, with chlorinated water typically having a greater effect and higher DBP formation potential than chloraminated water. This suggests that chloramination led to the formation of lower concentrations of DBPs or less potent DBPs in the studied source waters.

If EBM contributes to identifying that existing controls are not fully effective in reducing chemical hazards, it is necessary to develop, implement and maintain an improvement/upgrade plan (Module 5). The efficacy of a treatment train is conventionally estimated based on the removal of a specific suite of chemicals (e.g., active pharmaceutical ingredients), but this approach fails to account for the effect of TPs and other unknown chemicals. EBM can be used to confirm that the new or improved controls are effective and ensure that new risks, such as from the formation of TPs, are not introduced. For example, using assays indicative of the activation of AhR, the oxidative stress response and cytotoxicity, Lundqvist *et al.* (2019) found that conventional DW treatment with coagulation, sand filtration and disinfection did not reduce AhR activity or the oxidative stress response. The same source water was treated in a novel pilot plant with suspended ion exchange, ozonation, microfiltration and granular activated carbon, after which the AhR activity and the oxidative stress response were reduced. In another example, Heringa *et al.* (2011) assessed changes in the genotoxicity of pre-treated surface water from three locations after advanced DW treatment with UV/H_2O_2 and granular activated carbon. Treatment with UV/H_2O_2 increased the genotoxicity in all water types, with granular activated carbon reducing the genotoxicity to baseline levels.

For both Modules 4 and 5, the effect in the treated water could also be compared to an EBT. For validation monitoring, monitoring before and after the control measure is required. Ideally, this is done with a bioassay test battery covering different stages of cellular toxicity pathways to gain a more thorough understanding of the chemical burden and its potential risks. A suggested practical test battery for monitoring is discussed later in the article.

Operational monitoring

Under the WSP paradigm, the intent of 'operational monitoring' is that it can detect potentially unsafe water and trigger a response to prevent any potentially unsafe water from reaching consumers. Changes in water quality and associated operational corrections need to be implemented rapidly – within a toxicologically relevant and protective timeframe. For controlling microbial risk, operational monitoring is used to monitor the performance of treatment processes on an ongoing basis, often continually, and provide timely evidence that they are functioning properly. It is typically conducted by measuring simple parameters, such as pH, turbidity and disinfectant residual, rather than the hazard itself, with the relationship between the measured parameter and hazard established. Such monitoring would typically be coupled to a target or limit that, in turn, would trigger a correction if exceeded. The affected water supply might be shut off as a correction, with an alternative water source used if the target or limit is exceeded. A response action would follow to understand the occurrence and ensure that the water is safe to use before restoring normal operations.

EBM has the potential to be applied to ensure that preventive measures are operating correctly (Module 6). Operational monitoring of preventive measures needs to be undertaken in a timely manner to provide an early warning (O'Connor *et al.* 2006). The time required to process and run samples in cell-based *in vitro* bioassays (e.g., at least 3–4 days) means that current EBM may not be suitable for operational monitoring of rapid changes in conditions and their consequences but may be more suitable for operational monitoring of long-term developments of treatment and surveillance. To meet the requirements for operational monitoring, further research is required to develop online EBM options, with work ongoing to develop online bacterial toxicity monitoring (e.g., Bodini *et al.* 2018; Hassan *et al.* 2019). In the meantime, rapid tools, such as the bacterial Microtox and BLT-Screen assays, could be applied for operational monitoring. These assays only provide information about non-specific effects, but they respond to all chemicals that are in the water weighted by their effect potency.

If non-specific toxicity exceeds a certain threshold, then a more detailed investigation with EBM would be warranted. An alternate approach could be to establish a relationship between easily measured simple parameters, such as turbidity, the simple bacterial bioassays or absorbable organic halogens (AOX), and relevant endpoints detected using EBM. Once such a relationship is established, then only the simple parameter would be used for operational monitoring. Chemical sum parameters such as AOX or adsorbable organic fluorine might also be useful for targeting specific chemical classes of concern, e.g., per- and polyfluoroalkyl substances (PFAS), which target many different modes of action and do not dominate the mixture effects in a single bioassay, or DBPs.

Nonetheless, a small number of major water utilities have implemented EBM and bioindicators routinely that are linked to automatic alarms. For example, the Hong Kong Water Supplies Department uses a biosensing alert system with zebrafish to monitor water quality (Water Supplies Department 2017). An alert is issued after any zebrafish mortality or abnormal activity, with the water samples further tested using a rapid bacterial bioluminescence assay. Due to the sheer volume of DW supplied by most public water supplies, the reasonably foreseeable concentrations of most chemical contaminants are not acutely toxic (Bartram *et al.* 2009; Leusch *et al.* 2020). This potentially allows for a timely protective corrective response to an EBT exceedance within days to weeks rather than the minutes to hours required when protecting from microbial contamination.

Verification monitoring

Verification monitoring, which is also called surveillance or compliance monitoring, is used to verify routine operations to confirm that the system was producing good quality water. Verification monitoring of different parameters is typically conducted on a routine basis, such as weekly, monthly or annually, depending on the measured parameter and the level of confidence required by the water utility. For individual chemicals, verification monitoring is recommended on a quarterly or biannual basis as chemicals are not normally expected to be present at acutely hazardous concentrations (Bartram *et al.* 2009), so a similar monitoring frequency would also be suitable for EBM. An advantage of EBM over chemical analysis is that it can detect the effect of both known and unknown active chemicals. EBM can be used for verification monitoring of control measures and to confirm the quality of the treated water (Module 7), with the observed effect in the product water compared to an EBT. As the first application of EBM, treatment plant operators may decide to use EBM for verification monitoring of treated water. Using the California State Water Resources Control Board example, EBM of treated water is recommended prior to release on a quarterly basis during the initial assessment and baseline monitoring phases, with semi-annual or annual monitoring recommended during standard operation for systems that are in a relatively steady state (State Water Resources Control Board 2019).

Similar to validation monitoring, samples collected before and after the preventive measures can be tested in a bioassay test battery to verify treatment performance. This provides ongoing verification of the ability of the preventive measures to mitigate any adverse effects as well as building a body of evidence that can feedback into bolstering validation. As an example, a test battery of *in vitro* assays indicative of receptor-mediated effects, adaptive stress responses and mutagenicity was applied to assess micropollutant removal and DBP formation in three DW treatment plants (DWTPs) over four seasons (Neale *et al.* 2020a). While oestrogenic activity was detected in the source water, all three DWTPs could consistently remove oestrogenic activity to levels below the DW EBT.

What is required to support the uptake of EBM into WSP?

Standard operating procedures and analysis workflows

The availability of tools and resources was identified as a key factor enabling the uptake of WSPs (Baum & Bartram 2018), and this is also required for the implementation of EBM in WSPs. To facilitate EBM application, standard operating procedures (SOPs) and guidance documents for sample collection and processing, bioanalysis and data analysis are required to provide consistency and ensure that appropriate quality assurance/quality control steps are taken. This fits within Module 8 (prepare management procedures) of the WSP framework. Some SOPs are available from assay suppliers or in the peer-reviewed literature. For example, SOPs are available for 20 *in vitro* bioassays and well plate-based *in vivo* assays in Neale *et al.* (2017). In addition, Organization for Economic Co-operation and Development (OECD) and International Organization for Standardization (ISO) guidelines are available for some *in vitro* bioassays and well plate-based *in vivo* assays. Some of the OECD guidelines are developed for toxicity testing of chemicals but can be adapted to water samples.

Furthermore, the selection of suitable sample collection, pre-treatment and processing methods is essential to ensure that the bioassay results are meaningful and reproducible. Decisions regarding sample volume, sample type (e.g., grab vs.

composite), sample storage and whether to filter are just some examples of what needs to be considered. Therefore, a sample pre-treatment and processing decision-making flow chart has been developed by Escher *et al.* (2021) to assist bioassay operators. Once the final sample pre-treatment, processing and analysis workflow has been selected, it is important to use the same approach for all samples that will be compared. It is not possible to truly compare changes over time or differences between sites if different sample pre-treatment and processing methods are used as this can affect the chemical mixture in the final extract. A simplified workflow for EBM from sampling to comparison with available EBTs is shown in Figure 4.

A practical test battery

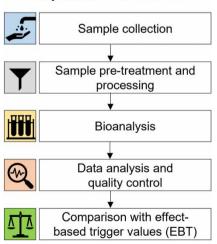
As the previous examples highlight, numerous bioassays have been applied for water quality monitoring in different water types, raising the question of which bioassays should be used for DW. Ideally, a practical test battery consisting of at least three or four bioassays representative of effects detected in source water and DW samples should be deployed. Assays indicative of activation of AhR, activation of ER and the oxidative stress response are recommended as they are commonly detected endpoints in water (e.g., Escher *et al.* 2014; Rosenmai *et al.* 2018) and represent different stages of cellular toxicity pathways (i.e., xenobiotic metabolism, receptor-mediated effects and adaptive stress responses). EBTs are available for many assays indicative of these endpoints, with currently available EBTs as summarised in Neale *et al.* (2020c). Furthermore, an assay indicative of genotoxicity or mutagenicity is recommended to detect toxic DBPs formed after disinfection. Additional information about test battery selection is available in Neale *et al.* (2020b).

Guidance to operators and managers in how to deploy and interpret bioassay results

While bioassay operators require technical guidance, the WSP team, which includes managers and treatment plant operators, requires resources that focus on how EBM can be implemented in WSPs. This includes guidance on where in the catchment-to-customer process to apply EBM and at what test frequencies, as addressed in Figure 2. Managers also require guidance on the steps to follow should the effect of a sample exceed its EBT. Such frameworks have previously been proposed in the literature (Leusch & Snyder 2015), with work now underway to refine currently available frameworks. Support programmes including training to develop people's skills and knowledge about EBM fit within Module 9 (develop supporting programmes), as does research and development to improve the understanding of water quality. Finally, case studies to demonstrate how EBM has been applied for monitoring (system assessment, validation and verification) should be developed. These can act as useful examples for water utilities and can be uploaded on the Water Safety Portal (https://wsportal.org/).

Community expectations and public confidence

The general public is becoming increasingly concerned about chemical (and other forms of) contamination of their public DW supplies and some are turning to bottled water or undertaking point-of-use treatment. For example, surveys have found that approximately 30–40% of populations in the USA (Rosinger *et al.* 2022) and major European centres (Tosun



Simplified EBM workflow

Figure 4 | Simplified workflow for EBM.

et al. 2020) prefer bottled water despite the tap water being safe. Undertaking EBM has the potential to help reassure consumers of the safety of their tap water. This, in turn, has environmental, economic and health benefits. As noted by the WHO (2022), consumers losing confidence in DW may result in their consumption of less water or alternatives that may not be safe. Drinking bottled water involves the wasteful use of packaging and, along with point-of-use treatment, involves unnecessary expenditure. Alternatives to tap water may include beverages with excessive calories, including sugar-sweetened beverages, which may be detrimental to dental health.

CONCLUSIONS

The ability of EBM to account for the effects of complex mixtures of chemicals in water, and to detect a wide range of chemicals, even those present below analytical detection limits, offers fundamental advantages for risk assessment and risk management, particularly when applied as a complement to targeted chemical analysis. However, EBM has not been integrated into WSPs to date.

EBM can be applied for system assessment, operational, verification and validation monitoring, with examples from the literature provided for relevant WSP modules. Of these, the greatest challenge relates to applying *in vitro* bioassays for operational monitoring due to the need for a preventive monitoring and response timeframe.

Guidance documents, frameworks and SOPs are required for both bioassay operators and the WSP team to support the uptake of EBM into WSPs, with work currently underway to develop these resources. Notwithstanding ongoing developments, EBM has strong applicability in multiple monitoring levels of the WSP framework and can aid in the future safeguarding of water resources.

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DATA AVAILABILITY STATEMENT

All relevant data are included in the paper or its Supplementary Information.

CONFLICT OF INTEREST

The authors declare there is no conflict.

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